## IN THE UNITED STATES COURT OF FEDERAL CLAIMS BID PROTEST

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SIERRA NEVADA CORPORATION,	) No. 14-994C
Plaintiff,	) Judge HORN
<b>v.</b>	)
THE UNITED STATES,	)
Defendant.	)
	)

## APPLICATION OF STEPHEN J. COWEN FOR ACCESS TO INFORMATION UNDER PROTECTIVE ORDER

- 1. I, Stephen J. Cowen, hereby apply for access to protected information covered by the Protective Order issued in connection with this proceeding.
  - 2. I am in-house counsel for The Boeing Company, a party to this protest.
- 3. I am not a member of the bar of the United States Court of Federal Claims (the court).
- 4. My professional relationship with the party I represent in this proceeding and its personnel is strictly one of legal counsel. I am not involved in competitive decision making as discussed in *U.S. Steel Corp. v. United States*, 730 F.2d 1465 (Fed. Cir. 1984), for or on behalf of the party I represent, any entity that is an interested party to this proceeding, or any other firm that might gain a competitive advantage from access to the information disclosed under the Protective Order. I do not provide advice or participate in any decisions of such parties in matters involving similar or corresponding information about a competitor. This means that I do not, for example, provide advice concerning, or participate in decisions about, marketing or advertising strategies, product research and development, product design or competitive structuring and composition of bids, offers, or proposals with respect to which the use of protected information could provide a competitive advantage.
  - 5. N/A
- 6. I identify here (by writing "none" or listing names, position, and responsibilities) any member of my immediate family who is an officer or holds a management position with an interested party in the proceeding or with any other firm

that might gain a competitive advantage from access to the information disclosed under the Protective Order: NONE.

- 7. I identify here (by writing "none" or identifying the name of the forum, case number, date, and circumstances) instances in which I have been denied admission to a protective order, had admission revoked, or have been found to have violated a protective order issued by any administrative or judicial tribunal: NONE.
  - 8. I have attached a detailed narrative providing the following information:
- a. My position and responsibilities as in-house counsel, including my role in providing advice in procurement-related matters;
- b. The person(s) to whom I report and their position(s) and responsibilities;
- c. The number of in-house counsel at the office in which I work and their involvement, if any, in competitive decision making and in providing advice in procurement-related matters;
- d. My relationship to the nearest person involved in competitive decision making (both in terms of physical proximity and corporate structure); and
- e. Measures taken to isolate me from competitive decision making and to protect against the inadvertent disclosure of protected information to persons not admitted under the Protective Order.
- 9. I have read the Protective Order issued by the court in this proceeding. I will comply in all respects with that order and will abide by its terms and conditions in handling any protected information produced in connection with the proceeding.
- 10. I acknowledge that a violation of the terms of the Protective Order may result in the imposition of such sanctions as may be deemed appropriate by the court and in possible civil and criminal liability.

By my signature, I certify that, to the best of my knowledge, the representations set forth above (including attached statements) are true and correct.

Stephen J. Cowen

The Boeing Company

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## NARRATIVE OF STEPHEN J. COWEN IN SUPPORT OF REQUEST FOR ACCESS TO PROTECTED MATERIAL

- I, Stephen J. Cowen, make the following statement and representation and request that I be granted access to protected material which may be filed or produced in the above captioned protest (the "Protest").
- (a) I am a Senior Counsel, Litigation and Investigations, in the Office of the General Counsel, Boeing Corporate Headquarters. I am assigned to the Litigation Practice Group. My responsibilities include counseling Boeing Defense, Space & Security ("BDS") and their affiliates' management and employees concerning litigation involving government contract issues, investigations, and general corporate law. I do not review proposals submitted by Boeing or any of its affiliates for compliance with customer requirements or engage in activities that involve competitive decision-making. I direct and assist outside counsel representing Boeing and its affiliates in litigation, investigations, and other matters involving outside counsel. I represent Boeing and its affiliates in claims, protests, and civil and criminal litigation.
- (b) I report to Lawrence Oliver, Chief Counsel, Boeing Litigation and Investigations, based in Chicago, IL. Three Chief Counsels are responsible for supervising Litigation matters across the Company, including matters arising in connection with Boeing Commercial Airplanes, Boeing Defense, Space and Security, and other Investigations and Governance. For Litigation matters, the Chief Counsels in turn, report to Lynda Guild Simpson, Vice President and Assistant General Counsel of The Boeing Company in Arlington, VA. Her responsibilities are to oversee the seventeen lawyers of the Litigation Practice Group, none of whom provides advice in procurement-related matters.
- At the office in which I work, there are eighteen attorneys. None is involved in (c) competitive decision-making. There are five lawyers in the Litigation Group; six lawyers in the Corporate Governance Group providing securities and governance advice to the company; five lawyers in the Labor Group providing labor law support to the company including the Vice President and Assistant General Counsel for Labor Law; the Vice President and Assistant General Counsel of Engineering, Operations, and Technology and the Shared Services Group (the division of Boeing that manages internal resources such as IT, real estate and functions such as safety and health); and the Vice President and Assistant General Counsel of the Boeing Defense, Space and Security Group ("BDS"). Grant Dixton, the Vice President and Assistant General Counsel of BDS (which includes the Network and Space Systems organization), does not share support staff with me. None of the other lawyers at this location provides advice regarding planned or ongoing procurements, as that role is accomplished by lawyers located with the business units competing on those procurements in Missouri, Washington State, California, Virginia and other remote locations.
- (d) I have no relationship to any person involved in competitive decision-making in regard to this procurement in terms of corporate structure. My relationship to Boeing's BDS group pertains solely to litigation and investigation matters, and does not include

providing advice with respect to pricing, selection of subcontractors and their products, product design, the selection of which acquisitions to pursue and in what capacity to pursue them (prime or sub roles), or other decisions involved in the competitive structuring of proposals. I am not involved in writing proposals, including their pricing or technical components. I do not determine teaming or subcontracting arrangements nor do I participate in the making of bid/no-bid decisions.

Boeing N&SS possesses a legal staff of some 11 business attorneys. I have no reporting relationship to any of those attorneys. Those business attorneys provide day-to-day legal advice to the competitive decision-makers and provide procurement-related support to Boeing N&SS and its subsidiaries. They report through their respective division and group counsel, including Mr. Dixton, to the General Counsel.

I am physically separated from the principal place of operations for N&SS, Space Exploration, and the program team responsible for Boeing's Commercial Crew proposal, the latter of which is based in Houston, Texas. The nearest business executive involved in competitive decision-making as to any Space Exploration acquisition would be the BDS vice president in charge of Space Exploration, who is located in Houston, TX, more than 1,000 miles from my office and not in my reporting chain. The Space Exploration vice president reports to the BDS vice president in charge of N&SS, who is in El Segundo, CA. The vice president in turn reports to the President of BDS, who is located in St. Louis, MO, and reports directly to the Chairman and Chief Executive Officer of the entire Boeing Company.

The structure of our legal organization as described above isolates me from the competitive decision-making process as that type of advice and those decisions are made at the subsidiary and at the intervening division and group levels, with the involvement of the relevant business attorneys noted above, not Litigation.

(e) I will review any documents subject to the protective order only at the offices of outside counsel for Boeing, at my home, or in facilities designated by the Agency or GAO. In the event I review documents at home, I will take the following additional precautions to prevent inadvertent disclosure: one paper copy of each document needed will be sent to me at my home address via FedEx or UPS directly from the offices of Boeing's outside counsel; the documents will be placed in a sealed container within the standard sealed commercial delivery container; I will not take any of the protected documents outside of my home except as may be necessary to destroy them in compliance with this Protective Order or to return them to the offices of Boeing's outside counsel in the same manner as they were delivered; and I will not transmit any emails incorporating any of the protected material contained in these documents. In the event that I participate in any telephone conversations from my office where protected information may be discussed, I will take appropriate precautions to prevent the inadvertent disclosure of protected information, including but not limited to closing my office door and avoiding the use of speakerphone.